



KENTON COUNTY EOP – INCIDENT SPECIFIC PLAN

HOMELAND SECURITY PLAN

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SITUATION & ASSUMPTIONS

The potential for terrorism is a reality. The tactics used by terrorists to attain their goals may include: bombing, arson, hijacking, ambushes, kidnapping, hostage taking, assassination and environmental destruction. The purpose of these acts is to destroy public confidence in the ability of government to protect its citizens. In order to ensure large-scale dissemination of information about the act of terror, the news media will be relied upon by the terrorists to spread the word of their actions.

In order for terrorism to remain a viable news media event it must, over time, escalate its attacks on society. Chemical, Biological, Radiological, Nuclear and Explosives (CBRNE), or weapons combining these may be used to maintain this news media viability. These may be directed at buildings and population centers or used for large-scale environmental contamination.

The term terrorism means:

1. A violent act or an act dangerous to human life, in violation of the criminal laws of the United States or any segment to intimidate or coerce a government, the population or any segment thereof, in furtherance of political or social objectives. (Source- U.S. Department of Justice)
2. These may be either of the following:
 - a. Domestic terrorism involving groups or individuals whose terrorist activities are directed at elements of our government or population without foreign direction.
 - b. International terrorism involving groups or individuals whose terrorist activities are foreign based and/or directed by countries or groups outside of the United States or whose activities transcend national boundaries. (Source- Federal Bureau of Investigation)

The threat by a terrorist group or individual to use a bomb, other device, or weapon, to include persistent irritants, i.e. Tear agents, Oleoresin Capsicum or similar agent may or may not involve an actual device or weapon. All incidents, however, will be treated as a real until a search or investigation has proven otherwise.

The threat or use of any tactic in furtherance of the above motives will be treated as a terrorist incident.

The primary responsibility for the management of a terrorist action rests with the Federal Bureau of Investigation (FBI). The primary state agency will be the Kentucky State Police (KSP). The local law enforcement agency having jurisdiction at the scene of the incident will act as the local lead agency.

Primary responsibility for an incident involving a nuclear weapon rests with the federal government and is defined in the "Federal Bureau of Investigation, Department of



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Defense and Department of Energy Joint Agreement for Response to Improvised Nuclear Device Incident” (Tab 1- 1). State responsibility for the coordination of resources in any such event will be accomplished through the applicable sections of the Kentucky Emergency Operations Plan (EOP).

The implementation of this plan will occur whether the result is a peaceful resolution of the crisis or a terrorist act. Both contingencies are considered in the plan.

For terrorist acts involving the intentional contamination of a waterway or supply the Kentucky Energy and Environment Cabinet will have the primary state responsibility, in conjunction with the Kentucky Cabinet for Health and Family Services to ensure that any water resource is safe prior to permitting consumption to resume. The actions of the Energy and Environment Cabinet will be coordinated through the Commonwealth Emergency Operations Center (EOC) with other responding agencies.

Terrorist threats may be made by mail, phone, or they may be transmitted electronically. They may also result from intelligence gathering by law enforcement agencies. Additionally they may result from first responder information from the scene of any event. Such first responder information, whether from law enforcement, fire, EMS or other sources may be the result of response to a scene that was initially believed to be a “routine” event. As a result of this factor the notification may be delayed for a time after the event. In such cases the Kenton County Emergency Operations Center (EOC) may be activated as necessary.

Terrorism attacks may be made against people, property, livestock or agricultural plants. The onslaught may be immediate or slow developing.

Harm - Damage resulting from terrorist events can be categorized using the acronym TRACEM, which means:

1. **T**hermal
2. **R**adiation
3. **A**sphyxiation
4. **C**hemical
5. **E**tiological
6. **M**echanical Harm

MISSION

To establish the procedures and policies that will prevent or minimize terrorist activities, apprehend the persons responsible for the incident, manage all necessary resources to address a terrorist event, and to provide for the return to normal in the wake of a terrorist event.



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DIRECTION AND CONTROL

The efforts of all local agencies will be focused in support of the lead local law enforcement agency. All supporting agencies will report to the Incident Commander and their deployment and activities will be coordinated by the Incident Commander.

The Kenton County Homeland Security Emergency Management Director, at the direction of the County Judge/Executive or Mayor(s), will assist with coordination of the local response in support of the lead local law enforcement agency. Pursuant to the National Incident Management System (NIMS), a Unified Command will be established and Emergency Management will provide assistance and advice to the Incident Commander. State agency personnel on scene may be observers, technical advisory personnel or they may be integrated into the local Incident Command System.

Upon arrival of KSP at the scene they may serve in a support role to the local law enforcement or they may be asked to assume the role of the lead law enforcement agency.

When KSP assumes management of the law enforcement function, at the request of local officials, the Commonwealth will assume management of the support functions. The efforts of all state agencies will be focused in support of the lead Commonwealth agency, the KSP.

The Kentucky Division of Emergency Management, at the direction of the Governor, or successor, will coordinate the Commonwealth's organizational response for all state managed incidents. The senior KyEM official at the scene will provide assistance and advice to the KSP on scene commander who will be in overall command of the situation. Local agencies will be integrated into the state managed Incident Command System.

In instances, which involve terrorism affecting aircraft, the initial federal response will be by the Federal Aviation Administration (FAA). The investigation duties will then pass to the National Transportation Safety Board (NTSB) upon their notification and assumption of control. If the on-scene officials determine the incident resulted from an act of terrorism the FBI will direct all subsequent operations as the lead federal agency.

Once the federal government becomes officially involved with a federal agency becoming the lead agency and the FBI has declared the incident an act of terrorism, all state and local agencies will act in support of the federal response.

CONCEPT OF OPERATIONS

Until a KSP Officer, FBI Agent or other federal law enforcement agency representative arrives on the scene and assumes the role of lead law enforcement officer during crisis management, the local Law Enforcement Agency will assume this role.

Kenton County Homeland Security Emergency Management will provide assistance with the on scene response and if necessary open the Emergency Operations Center (EOC) in support of the response. KyEM and/or FEMA assistance may be requested by Kenton County Homeland Security Emergency Management if necessary.



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An Incident Command System utilizing Unified Command pursuant to the National Incident Management System (NIMS) will be established to coordinate the response to the terrorist incident. The Operations Section Chief for the incident will be assigned based upon the hazard and which agency has the most expertise to resolve the incident. For example:

1. In a biological incident Kenton County Homeland Security Emergency Management or the Northern Kentucky Independent District Health Department may serve as Operations Section Chief.
2. In a chemical incident, Kenton County Homeland Security Emergency Management or the Northern Kentucky Regional Hazmat/WMD Response Unit may serve as Operations Section Chief.
3. In a radiological incident, Kenton County Homeland Security Emergency Management or the Northern Kentucky Independent District Health Department may serve as Operations Section Chief until a member of the Kentucky Health and Family Services Cabinet, Radiation Health Branch can arrive on the scene. Upon arrival of the member of the Radiation Health Branch the responsibility of Operations Section Chief may be transferred to that person.
4. In an attack on government computer systems the County or City Information Systems/Technology personnel may assume the role of Operations Section Chief
5. In a terrorism incident that does not involve any of the threats listed above, a representative of the local law Enforcement Organization will assume the duties of Operation Section Chief in all areas of the County.
6. In an attack on a Commonwealth of Kentucky or United States Federal building the County or City will, if requested by the Commonwealth of Kentucky or the United States, turn management of the response over to an agent/agency of that level of government.

If a Joint Operations Center (JOC) must be established, it must be set up in an area with sufficient space and it must have adequate communications equipment.

The Health Department will:

1. Identify specialized medical supplies and equipment.
2. Identify and coordinate the pharmaceutical needs of the community during the first 24 hours of a medical crisis resulting from a WMD terrorist incident.
3. Coordinate Health Department mutual aid resources and request the Strategic National Stockpile (SNS) or CHEMPACK, as appropriate.
4. Be prepared to accept responsibility for the SNS upon its arrival to include repackaging and labeling bulk SNS materials, temporary storage and redistribution.
5. Provide a liaison officer for the Federal JOC, as needed.



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6. Provide a representative to the Kenton County EOC.
7. Coordinate mental health support and counseling for victims, responders, and their families.
8. Notify health care facilities and providers of the nature of the incident and advise them on protective and precautionary measures, reporting requirements, and, if known, the appropriate treatments.
9. Notify on scene response agencies following detection of a suspected or actual biological agent attack.
10. Coordinate the mobilization of the community's medical resources, including the Medical Reserve Corps, in conjunction with Kentucky Cabinet for Health and Family Services, U.S. Health and Human Services, hospitals, and the medical community.
11. Develop and implement an accurate casualty count procedure to ensure an accurate count of casualties at the incident scene is maintained.
12. Assist Law Enforcement with crime scene management, including evidence collection and processing.

Operations and missions under this plan will be carried out during given distinct time periods of Preparedness, Response, and Recovery.

1. The Preparedness Phase covers normal readiness. During this period plans will be reviewed and exercised to ensure their validity. The training of all appropriate personnel will be accomplished on an annual basis.
2. The Response Phase has two identifiable periods.
 - a. The Increased Readiness Period includes readiness during the time the threat is being confirmed. Preparation to implement the plan will take precedence during the alert until advice is received from the field confirming the threat, or it has been determined that the threat was false.
 - b. The Emergency Operations Period begins when a threat of the use of terrorism within Kentucky, or in a state adjacent to Kentucky, has been confirmed. All operations during this phase will be conducted with all possible consideration given to the Time, Distance and Shielding construct. (See Tab AA-3-1) In all cases appropriate standoff distances as prescribed in the "Emergency Response Guidebook", a Guidance Document to Appendix AA-3 should be used.
3. The Recovery Phase begins when it is determined that no terrorist action exists, the action has been neutralized, the action had been accomplished, or its effects are diminishing. All activities in the Recovery Phase will be governed by *Annex V – Recovery* of this EOP. The Recovery Phase will also include a measured reduction in operations and assets as dictated by the situation.



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All terrorist threats or activities must be reported through local law enforcement and the KSP. Kenton County Homeland Security Emergency Management and KyEM will usually not be a part of the law enforcement response to any terrorist incident. Kenton County Homeland Security Emergency Management and KyEM will act to coordinate actions in support of the law enforcement, fire and rescue activities. The actual situation will dictate if the EOC should be opened or if the Incident Command System should be put into effect. This will ensure:

1. A coordinated response.
2. The exchange of information.
3. The implementation of a Joint Information Center for the release of information.

Terrorists may resort to or threaten any of the acts mentioned above to achieve their goals. Since the primary objective is to destroy the public's confidence in the ability of government to protect its citizens, a coordinated response is essential to the continuation of governmental operations and the restoration of confidence. As local governments and officials are not generally equipped to deal with a major terrorist incident, assistance will be needed immediately from a variety of state agencies and KyEM. If the severity of the incident warrants such action, federal agencies will be requested by KyEM to support local and state officials.

Antiterrorism involves the measures taken by installations, organizations or individuals to reduce the probability of their becoming a victim of terrorism. Educational programs, physical security, personal protection techniques, and operational patterns are all passive means of making potential targets less appealing to terrorists.

Counter-terrorism is the full range of offensive measures to prevent, deter, and respond to terrorism. Participation in counter terrorism actions is generally limited to those forces with special training and expertise.

ADMINISTRATIVE SUPPORT

Support of this operation will consist of assistance from all necessary local, state and federal agencies.

APPENDICES AND TABS

The following documents are included by reference in this plan:

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| Appendix 1 | Nuclear Terrorism Response |
| Appendix 2 | Bomb Threats |
| Appendix 3 | Chemical Terrorism Response |
| Appendix 4 | Biological Terrorism Response |
| Appendix 5 | Contamination of Water Supplies by Terrorists |



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- Appendix 6 Federal Unified Command Organization
 - Appendix 7 Maritime Security Levels
 - Appendix 8 National Terrorism Advisory System
 - Appendix 9 Northern Kentucky WMD Emergency Operations Plan
 - Appendix 10 Critical Incident Standard Operating Guideline
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- Tab 1-1 Joint Federal Agreement
 - Tab 1-2 Weapon Materials
 - Tab 1-3 Radiation Exposure
 - Tab 1-4 Protective Actions
 - Tab 1-5 Search Techniques
 - Tab 1-6 Threat Documentation
 - Tab 1-7 Federal Response Scenario
 - Tab 2-1 Bomb Threat Report
 - Tab 2-2 Bomb Threat Procedures – Working Hours
 - Tab 2-3 Bomb Threat Procedures – Non-Working Hours
 - Tab 2-4 Suspicious Package Plan
 - Tab 3-1 Time, Distance, and Shielding
 - Tab 3-2 Chemical Biological Information To Be Reported
 - Tab 6-1 On Scene Coordination – National Response Framework
 - Tab 6-2 Joint Operation Center Organizational Chart
 - Tab 6-3 Transition Of National Response Framework Incident Command
 - Tab 8-1 Sample NTAS Alert
 - Tab 9-2 Northern Ky WMD Health And Medical Section